DIVISION OF LABOR STANDARDS ENFORCEMENT Department of Industrial Relations State of California BY: CHESTER A. BARCHIESI, 74110 5720 Ralston Street, Suite 301 Ventura, CA 93003 (805) 654-46474 Attorney for Labor Commissioner 6 BEFORE THE LABOR COMMISSIONER OF THE STATE OF CALIFORNIA 9 10 GLORIA ESTEFAN, EMILIO ESTEFAN, CASE NO. TAC 36-88 FOREIGN IMPORTED PRODUCTION AND 11 PUBLISHING, INC., and ON THE ROAD, INC., 12 DETERMINATION Petitioners, 13 VS. 14 STAN MORESS and MORESS ORGANIZATION, INC., 16 Respondents. 17 The above-entitled controversy came on regularly for 18 hearing before the Labor Commissioner, Division of Labor 19 Standards Enforcement, Department of Industrial Relations, State 20 of California, by Chester A. Barchiesi, an attorney of the 21 Division of Labor Standards Enforcement, serving as Special 22 Hearing Officer under the provisions of Section 1700.44 of the 23 California Labor Code. 24 Petitioners did not appear in person but were repre-25 sented by James P. Tierney, an attorney at Law. 26 Respondents appeared in person and through the 27 President of the Moress Organization, Inc. Respondents were

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represented by attorneys Philip Scott Ryan and Marcus A. Sanders of the Law Firm of KELLY, McAULIFFE, SIEMENS, HENTSCHEL & RYAN.

Evidence, both oral and documentary, having been admitted, the matter having been argued in writing, and submitted for decision, the following determination is made:

1. That the Labor Commissioner does not have jurisdiction over the controversy as presented to the Special Hearing Officer.

2. That petitioners take nothing by their petition.

I

INTRODUCTION

On December 5, 1988, the Labor Commissioner received for filing a "Petition to Determine Controversy" submitted by petitioners against respondents. Upon its receipt, the Labor Commissioner assigned Case Number 36-88 to the petition.

Subsequently, on July 3, 1989, the Labor Commissioner received "First Amended Petition to Determine Controversy" for filing.

The amended petition alleged the filing was in compliance with Section 1700.44 of the California Labor Code. The amended petition also alleged all petitioners were "artists" as the term is defined in Labor Code Section 1700.4(b). Further, in summary, the amended petition alleged respondents entered into an oral agreement with petitioners to procure or attempt to procure employment for petitioners from sometime in 1986. From

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date of the oral agreement until date of filing, petitioners, allege respondents did in fact procure or attempt to procure employment for petitioners without a valid "talent agency" license. Therefore, petitioners seek recovery of all previously paid "commissions" together with interest thereon and damages, including exemplary damages, suffered by petitioners as the direct or proximate result of respondents' conduct. Petitioners also seek to have the oral agreement between the parties declared illegal, null and void.

Respondents deny making any agreement whereby respondents would procure or attempt to procure employment for petitioners. Respondents do, however, acknowledge an agreement existed between the parties whereby respondents would act as personal managers commencing sometime in January or February of 1986. Respondents further state that many of the violations of the Labor Code alleged by petitioners occurred outside the one year limitation authority imposed by Section 1700.44 of the Labor Code and are therefore barred by the Statute of Limitations.

Respondents deny that petitioners, Foreign Imported Productions and Publishing, Inc. ("FIPPI") and On The Road, Inc. ("OTRI") are "artists" as defined in Labor Code Section 1700.4(b) or authorized to do business in the State of California.

Hearing on the dispute between the parties was held on November 28,1989, in the office of the legal section of the Division of Labor Standards Enforcement in Ventura, California. Written closing arguments were submitted pursuant to direction

of the Special Hearing Officer.

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II

ISSUES

- 1. Are petitioners artists pursuant to Section 1700.4(b) of the California Labor Code?
- 2. Did respondents procure or attempt to procure employment for petitioners in violation of the talent agency laws?
- 3. Are petitioners entitled to recover commissions and or fees from respondents for conduct contrary to law?
- 4. Are portions of the petition barred by the Statute of Limitations?
- 5. Should the agreement between petitioners and respondents be held unlawful, null and void?
- 6. Does the Labor Commissioner have jurisdiction over the dispute between the parties?

III

APPLICABLE LAW

Petitioners brought this action under the provisions of Division 2, Part 6, Chapter 4 of the Labor Code commencing with Section 1700. This portion of the Labor Code is commonly known as the Talent Agency Act ("Act") [Sections 1700 through 1700.47].

In Section 1700.4(a) of the Act, the term "talent

agency" is defined and in Section 1700.4(b), the term "artist" is defined.

Section 1700.4(a) provides:

"'Talent agency' means a person or corporation who engages in the occupation of procuring, offering, promising, or attempting to procure employment or engagements for an artist or artists, except that the activities of procuring, offering, or promising to procure recording contracts for an artist or artists shall not of itself subject a person or corporation to regulation and licensing under this chapter. Talent agencies may, in addition, counsel or direct artists in the development of their professional careers."

Section 1700.4(b) provides:

"'Artists means actors and actresses, rendering services on the legitimate stage and in the production of motion pictures, radio artists, musical artists, musical organizations, directors of legitimate stage, motion picture and radio productions, musical directors, writers, cinematographers, composers, lyricists, arrangers, models, and other artists and persons rendering professional services in motion picture, theatrical, radio, television and other entertainment enterprises."

The Act also provides in Section 1700.44 that the Labor Commissioner may hear and determine controversies which arise

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under provisions of the Act. Referral of matters arising under the Act to the Labor Commissioner is mandatory and the Labor Commissioner has original jurisdiction in such situations.

IV

DISCUSSION AND FINDINGS

In the present controversy, the parties are in disagreement as to the legal propriety of respondents' conduct with respect to various engagement opportunities performed or disregarded by petitioners. Petitioners claim respondents acted improperly with respect to engagements performed in Puerto Rico, Crested Butte, Colorado, New Jersey, London, England and Miami, In addition, respondents are alleged to have been responsible for petitioners losing income during the months of September and October 1988.

From the evidence presented, there is no question an oral agreement was entered into sometime in early 1986 (January or February) wherein respondents would serve as personal managers for petitioners and receive 10 percent commissions for such services. The agreement apparently was never memorialized in writing in deference to one of the petitioners (Deposition of Stan Moress, Vol 1, pg. 40). The management relationship between petitioners and respondents remained in effect until July 5,1988, at which time petitioners terminated the arrangement.

According to witness Jorge Pinos, petitioners were represented by William Morris Agency, Inc. (Morris Agency), a talent agency in Beverly Hills, California, prior to and after

the period involving the arrangement with respondents(early 1986 through 7/5/88). In fact, it was Mr. Pinos, an employee of Morris Agency, who recommended respondents for the role of managers to petitioners. After respondents became personal managers for petitioners, Mr. Pinos in his handling the petitioners' account for Morris Agency would routinely forward requests for "bookings" and other information pertaining to petitioners through respondents. This procedure was particularly the situation with respect to benefit engagements which Gloria Estefan and the Miami Sound Machine ("MSM") might perform. Pinos' testimony indicated he did not object to respondents handling the benefit engagements for petitioners. Apparently, any insistence on the part of Mr. Pinos to handle arrangements for "benefits" to be performed by Gloria Estefan and MSM would have fostered ill-feelings and created disharmony in the relationship among the participants. Further, Morris Agency did not receive talent agency commissions for any efforts pertaining to benefit functions. The evidence adequately supports the conclusion that Morris Agency tacitly approved respondents' involvement in discussions which culminated in "bookings" for petitioners denominated "benefits".

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With respect to respondents' denial of the status alleged for FIPPI and ORTI in the Petition, it does appear that petitioners have failed to carry the requisite burden.

Petitioners presented no evidence at the hearing which would establish FIPPI and ORTI were in fact artists pursuant to statute. Additionally, petitioners presented no evidence to

establish the lawful standing of FIPPI or ORTI to appear in forums within the State of California. As to these two petitioners, this hearing officer finds neither petitioner was authorized to file a petition nor claim artist status in the proceeding.

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The evidence indicates Gloria Estefan and MSM performed a live appearance in San Juan, Puerto Rico in late February 1987 (probably February 22,1987). Exhibits No. 1 and the deposition transcript of Stan Moress(Vol. 1, pgs 110-127) reveal petitioners apparently had an agreement with Pepsi-Cola Company for a minimum of five(5) full days of services by Gloria Estefan and MSM. [The agreement appears to have been entered into sometime after September 16, 1986] Two of the service days were to be performance dates by the musical artists. The evidence further reflects payments were made to petitioners through respondents by Pepsi-Cola International in the amount of \$35,000.00, in two separate checks. According to Stan Moress, the money paid by Pepsi-Cola was to cover expenses which the group(Gloria Estefan and MSM) would incur for the Puerto Rico engagement. The evidence also discloses the "agreement" with Pepsi-Cola was a "deal" which did involve Morris Agency and a total amount of \$500,000.00. Stan Moress further testified the Puerto Rico engagement and another (Greenwich, Connecticut) were obligations under an "umbrella agreement" with Pepsi-Cola. Exhibit No. 2 shows there were claims for additional expenses incurred by respondents for both Puerto Rico and Greenwich engagements. This same exhibit which states the account balance

due respondents from MSM as of July 1, 1987 claims commissions for three tour dates (Taiwan, Japan, and SE Asia), but does not claim any commissions for Puerto Rico and Greenwich. Based upon the state of the evidence, petitioners have failed to carry their burden as to procurement or attempted procurement of employment by respondents in connection with the so-called Pepsi-Cola conventions. Additionally, the two Pepsi-Cola engagements discussed occurred well before December 5, 1987 and therefore, are barred by the one year provision expressed in Section 1700.44 of the Labor Code.

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Petitioners allege respondents were responsible for procuring a benefit engagement in Crested Butte, Colorado for Gloria Estefan and MSM on Febraury 28,1987. This particular engagement was a celebrity ski event on behalf of of Cystic Fibrosis. Exhibit No. 3 indicates that MTV Networks("MTV") was to pay \$5,000.00 plus provide certain other amenities for the artists in exchange for their personal appearance at the "event". There does not appear to have been commissions charged for this event by either Morris Agency or respsondents. The charge of \$5,000.00 is not consistent with the normal appearance fees which petitioners were obtaining at that point in time from their various engagements. From this, it can be inferred that the Crested Butte, Colorado event was in fact a simple benefit affair and the money paid was to cover expenses of the musical group as testified to by respondent Stan Moress. Here again, this event appears to have been one which Morris Agency was not truly interested in handling. Furthermore, the event occurred

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in February 1987; thus, any actual violation of the Act is barred by the Statute of Limitations.

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Petitioners make similar claims against respondents for the procurement of employment at two other benefits. One of these, The Jerry Lewis Telethon was in August 1987. Petitioners were to tape music for use in the telethon in New Jersey on August 24,1987. In this case, however, it does appear that respondents sought to receive a commission of 10 percent. Exhibit No. 2b tends to support this position as the exhibit shows MSM was billed as of September 1,1987 for an appearance at Holmdel, New Jersey on August 24,1987 in the amount of \$1,500.00. Whether such a commission was or was not paid to respondents is unknown from the evidence. The second of the so-called benefits was the Royal Gala in London, England. event was scheduled for December 4,1987. The evidence does not support any conclusion except the event was a genuine benefit with payments made to cover per diem, living accommodations and transportation. Respondents do not appear to have received any monies from this engagement.

As to the Jerry Lewis Telethon, respondents have violated the Labor Code. By billing for an engagement which was associated with a benefit, the respondents crossed over the line in their "understanding" with the Morris Agency. On the other hand, the violation occurred outside the time limitations of the Labor Code. Therefore, the violation is time barred.

As for the Royal Gala, this event fell within the "understanding" between Morris Agency and respondents. The

event was a benefit with only expenses being paid to participants.

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Petitioners allege respondents procured an engagement with Westwood One, Inc. and collected commissions in the sum of \$500.00. The transaction appears as an entry in Exhibit No. 10 dated 1/29/88. Mr. Pinos testified on behalf of petitioners that Morris Agency did not "book" the Westwood One, Inc. event. A previous Westwood One, Inc. event performed by MSM had been "booked" by Morris Agency and was commissioned by the agency according to Mr. Pinos. However, Exhibit No. 7 with its attachment indicates an agreement was entered into on September 18, 1987 and amended as of December 21, 1987. By the signature block on the documents, Mr. Emilio Estefan executed the agreement and the amendment for MSM. The signature of Mr. Estefan as one of the petitioners in this controversy would indicate respondents were not responsible for procuring any live performance by MSM for Westwood One, Inc. after September 18,1987. In addition, it appears the event for Westwood One, Inc. probably took place on October 24,1987. Thus, any violation, for this event is barred by the one year limitation of Section 1700.44 of the Labor Code.

Next, petitioners allege respondents accepted an invitation from the principals of a world-wide tour sponsored by Amnesty International for petitioners to participate in the tour. Respondents acknowledge preliminary discussions about the world-wide tour did take place as early as April 1988.

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Witnesses for both sides in this controversy testified that Gloria Estefan was rather enthusiastic about doing the Amnesty International tour because of her parents' experiences with Cuba. Exhibit No. 24 supports this position. In the document, Gloria Estefan speaks out on behalf of "human rights". The evidence also indicates respondents inquired of and received authorization from the Estefans for Gloria Estefan and MSM to participate in the Amnesty International tour. Later on, however, persons in charge of arranging the Amnesty International tour deleted any participation by Gloria Estefan and MSM. The evidence is clear that respondents were most disturbed to learn of the abrupt exclusion of Gloria Estefan and MSM from the world-wide tour. As stated in Exhibit No. 17, Mr. Shea of respondents' office was surprised to learn of the exclusion. Mr. Shea in unmistakable terms informed the executive director of Amnesty International, U.S.A. on July 5, 1988 of his feelings on excluding Gloria Estefan and MSM from the world-wide tour. The letter was prepared the day after Mr. Shea read about the "line-up" for the world-wide tour in the Los Angeles Times of July 4,1988. (See Exhibit No. 13)

The evidence is unambiguous that as late as May 26, 1988, Amnesty International had not fixed the itinerary for the 1988 world-wide tour. According to Exhibit No. 12, Mr. Shea informed Morris Agency as well as petitioners, Gloria and Emilio Estefan, of a "draft itinerary" for the Amnesty International tour. In point of fact, the "draft itinerary" was labelled "confidential". Use of the term "confidential" on the itinerary document reasonably infers an unsettled agenda for the tour

at that point in time. The "draft schedule" projected 20 performance sites and dates between September 2,1988 and October 16, 1988. Exhibit No. 12 (a letter) also suggests Mr. Shea invited all recipients of the letter to comment on the prospective tour schedule, especially Mr. Pinos of Morris Agency. Yet, by inter-office memorandum dated April 25, 1988, personnel of the Morris Agency had been advised already not to submit "offers" for performances by Gloria Estefan and MSM during September and October 1988. (See Exhibit No. 11)

Although Morris Agency personnel knew in April 1988 not to submit "offers" for engagements during September and October 1988, documentary evidence reveals Gloria Estefan and MSM did in fact perform at nine(9) venues throughout the nation during the period in question. (See Exhibit No. 14) Additionally, Mr.Pinos testified Gloria Estefan was desirous of ending her domestic tour in the summer of 1988. According to the evidence, Ms. Estefan apparently wanted to rest and to fulfill personal goals for a period of time after the summer of 1988. According to Exhibit No. 14, the 1988 domestic tour for Gloria Estefan and MSM did wind-up in Miami, Florida, hometown of Ms. Estefan on October 1,1988. The evidence further shows the 1988 domestic tour schedule would have conflicted with nine(9) of the proposed Amnesty International tour dates as listed on the "draft itinerary" (Exhibit No. 12).

Petitioners have not carried their burden of proof to conclude respondents attempted to procure the Amnesty

International "booking" and thus, acted unlawfully. To the contrary, it appears Morris Agency gave tacit if not actual

approval to the respondents to handle the world-wide tour "offer". Furthermore, it was Gloria Estefan, one of the petitioners, who encouraged participation in the 1988 world-wide tour for personal reasons. All parties had ample opportunity to challenge petitioners' participation in the Amnesty International tour of 1988. It also seems evident from the exhibits that there was no firm obligation on the part of petitioners for tour dates. Petitioners could and did in fact make engagement commitments through October 1,1988. Petitioners failed to present sufficient evidence to prove engagements were lost during September and October 1988. On the other hand, evidence to the contrary was admitted in the exhibits. Thus, petitioners are not entitled to recover unearned fees from respondents. This hearing officer is convinced Gloria Estefan and MSM would have completed their 1988 domestic tour schedule approximately as did occur in 1988 regardless of the Amnesty International tour. Although petitioners were earning large sums of money each month prior to October 1988, it is mere speculation that petitioners would have continued earning such sums but for the negligence of respondents during September and October 1988. There were not many more days petitioners could have performed.

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CONCLUSION

In summary, petitioners have not made their case completely with respect to unlicensed talent agency activities on the part of respondents. The evidence suggests strongly that

an "understanding" existed between Morris Agency and respondents concerning the manner in which "benefit" engagements performed by petitioners were to be handled. The "understanding" does provide an adequate basis for respondents' conduct as to "benefits" pursuant to Section 1700.44(d) of the Labor Code. On the other hand, petitioners have produced sufficient evidence to find that respondents usurped the "understanding" with Morris Agency when respondents billed for commissions in connection with the 1987 Jerry Lewis Telethon. However, this conduct by respondents occurred on or about August 24,1987 and therefore, is time barred.

Except for the Jerry Lewis Telethon event, respondents appear to have acted in conformance with the oral agreement between the parties as to "benefits". In fact, there is some evidence in the exhibits to conclude petitioners gave carte blanche authority to respondents to execute contracts on behalf of petitioners until October 1988. In addition, the amounts of money paid to respondents in connection with "benefits" appear to differ with the customary fees for routine performances. Overall, petitioners did not rebut adequately the explanations given for charges connected with "benefits".

As to anticipated lost revenues, the evidence is conclusive that neither respondents nor petitioners should reasonably have believed the Amnesty International world-wide tour had been set prior to July 4,1988. There was an unrealistic basis for petitioners to forego personal appearances during September and October 1988 except as a matter of choice. Several draft itinerary dates for the Amnesty International tour

and dates on the domestic tour were clearly in conflict.

Petitioners would have had to select which tour dates were to prevail, domestic or world-wide. And of course, the evidence did point out petitioners wanted to curtail touring in 1988 about the time they did.

In this controversy, there is no authority for the Labor Commissioner to revoke or rescind the oral agreement entered into between the parties in 1986. The agreement itself would appear to be valid and termination should be a matter for the parties.

The bottom line in this controversy is that the Labor Commissioner does not have jurisdiction. Although respondents did commission an engagement which was not entirely a "benefit" without Morris Agency involvement, the event appears to have occurred on or about August 24,1987. This date falls outside the one year limitation period provided for in Section 1700.44 of the Labor Code. The date is also prior to respondents filing an action against petitioners in federal court.

Petitioners shall take nothing by their petition.

DATED: February 9, 1990.

CHESTER A. BARCHIESI
Special Hearing Officer

ADOPTED:

DATED: 1990

Labor Commissioner